

Dealing with Disruption: Operationalizing Resilience in the Water Sector

# Understanding Resilience, from Concept to Implementation Strategy

September 17, 2019 | 2:00 PM - 3:30 PM ET







### Speakers





John Sullivan
Chief Engineer
Boston Water and Sewer Commission
Boston, MA



Kishia Powell

Commissioner

City of Atlanta Department of Watershed Management
Atlanta, GA



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Co- Chair, NACWA Climate & Resiliency Committee
Deputy Director of Capital Improvements Program
Miami-Dade County Water and Sewer Department
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Gareth Morgan
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City of Cape Town
Cape Town, SA



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Milwaukee Metropolitan Sewerage District
Milwaukee, WI



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### Urban Water Resilience



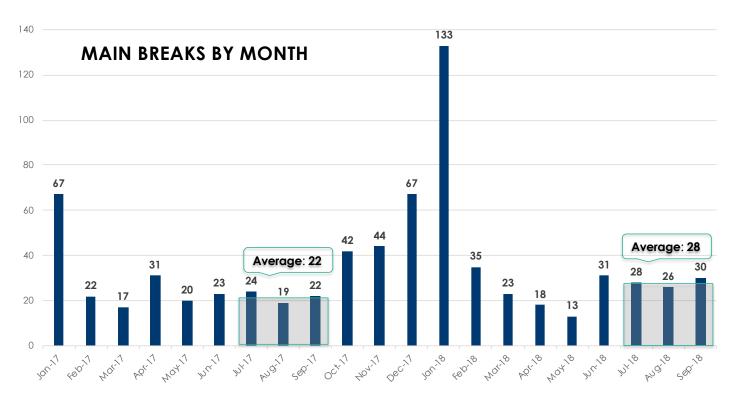
Resilient systems withstand, respond to, and adapt more readily to shocks and stresses to emerge stronger after tough times, and live better in good times.

- City of Atlanta is a partner in the Rockefeller Foundation's 100 Resilient Cities initiative
- Identified shocks and stresses
  - Aging infrastructure/Infrastructure failure
  - Cyber attack
  - Drought
  - Economic inequality
  - Rainfall flooding
  - Terrorist attack



### Aging Infrastructure



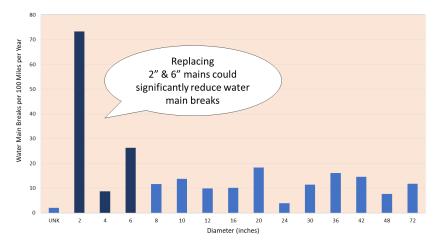


• Main Breaks are 30% higher for the first quarter of fiscal year 2019 as compared to the same time period in fiscal year 2018

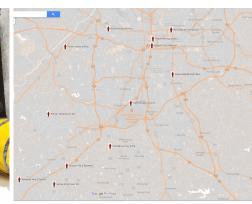
### Infrastructure Failure Mitigation



- Large Diameter Water Main Assessment Program
- Satellite Leak Detection Program
- Small Diameter Water Main Replacement Program
- Water Distribution System Optimization
  Water Main Breaks per 100 Miles per Year by Diameter





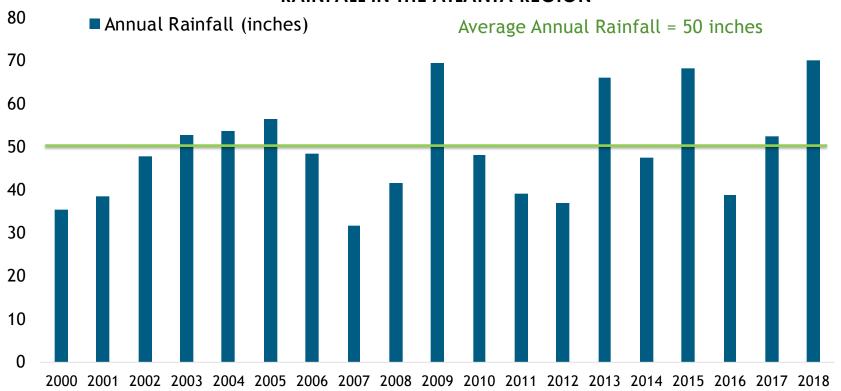


Total Validated Leaks				
	Non-	Uncovered to		Grand
Type of Leak	Surfacing	Expose	Surfacing	Total
Main Leaks	3	0	12	15 (11%)
Main Appurtenances	6	16	10	32 (22%)
Residential Leaks	8	18	10	36 (25%)
Service Leaks	3	39	19	61 (42%)
<b>Grand Total</b>	20 (14%)	73 (51%)	51 (35%)	144

### Drought



#### **RAINFALL IN THE ATLANTA REGION**





### Rainfall Flooding



### Challenges

- Areas across the City of Atlanta prone to localized ponding/flooding
- Downtown and Midtown areas have combined sewers and high degree of impervious surface
- Private property damage and flooding
- Large contributing drainage areas

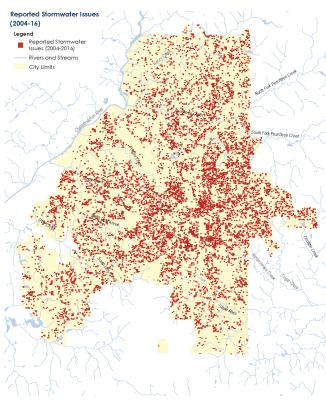
### Key Indicators

- Average of 1300 complaints annually
- Major flooding in Sept 2009; some areas under 2' of water









Stormwater drainage issues occur throughout the City of Atlanta

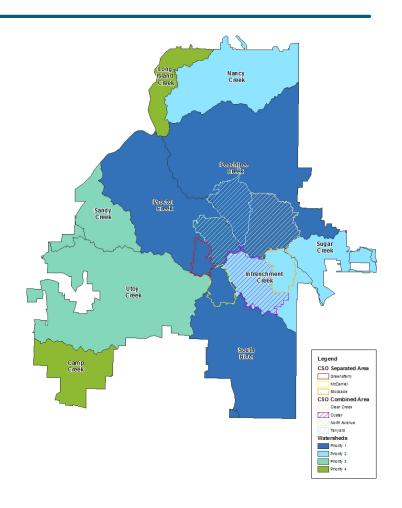


### Integrated Watershed Management



Protection and restoration, on a watershed basis, to improve water quality, ensure resilience and manage resources while addressing the challenges of growth and climate change

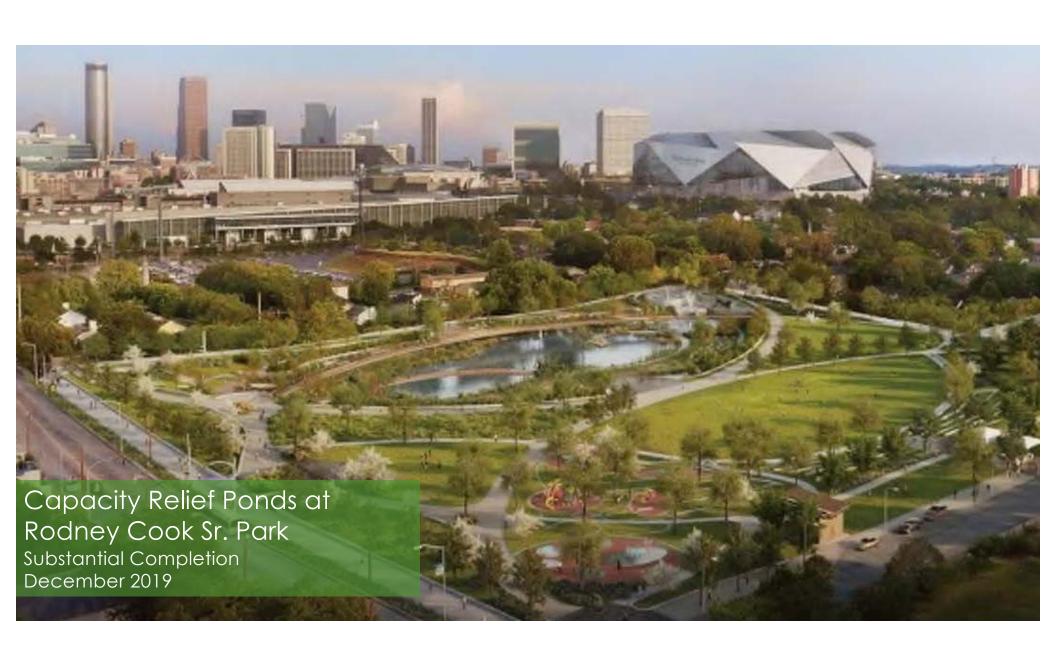
- 10 watersheds prioritized in 2012
- Watershed Improvement Plan (WIPs) updates underway
- Maintain a program in alignment with the Metro District Water Resources Management Plan (June 2017)
- Underpinned by our GI Strategy, WIPs, Clean Water Atlanta, Urban Waters Program and Water Supply Program













Hardeep Anand, P.E., Deputy Director Miami Dade Water & Sewer Department September 17, 2019





## Agenda

- Greater Miami and the Beaches Ecosystem
- Challenges & Solutions
- Regional Leadership & 305 Strategy
- City Water Resilience Assessment
- Prioritizing Actions
- Next Steps

### Resilience Can Be Defined in Many Ways

The ability to adapt to changing conditions and withstand, and rapidly recover from, disruption, due to emergencies.

as defined by the U.S. Government

The capacity of individuals, communities, institutions, businesses, and systems within a city to survive, adapt, and grow no matter what kinds of chronic stresses and acute shocks

as defined by 100 Resilient Cities

The capacity of a system to anticipate risk and potential harm, prepare, plan for, and absorb impacts, and bounce back and recover from adverse, disruptive events.

as defined by the
U.S. Environmental Protection Agency

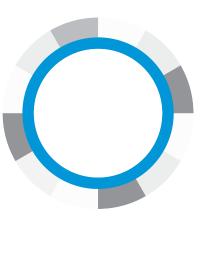
強靭 (kyo-jin)

The state of being tough and supple.

- Resilience in Japanese

# Greater Miami & the Beaches Ecosystem





Greater Miami & the Beaches

**Key Characteristics** 

### Population Served

2.7 Million Residents — 5,830 People Per Square Mile Within the Urban Area

#### Coastal Community

6.5 feet above sea level and prone to severe weather, the region's economic drivers are weather dependent



### Seagrass to Sawgrass

We have the "seagrass" of the Atlantic Ocean and Biscayne Bay to the east, and the sawgrass of the Everglades wetlands to the west

#### Conservation Areas

2/3 Protected Lands, Including National Parks, Marine Sanctuaries, and Water Management Areas

### Porous Geology

One of the largest water management systems in the world, which includes a shallow aquifer & gravity-based drainage system

### Surrounded by Water From Every Direction





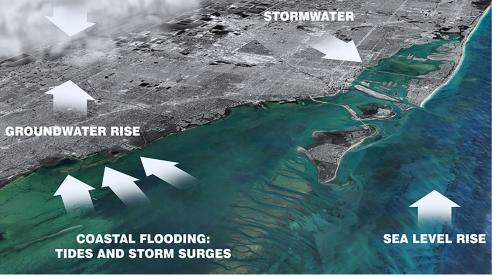










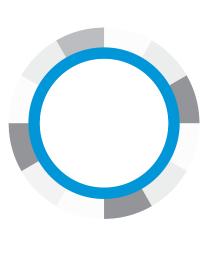






# Challenges & Solutions







### Sea Level Rise

The Greater Miami and the Beaches region is increasingly endangered by sea level rise.

The coast of South Florida has seen 12 inches of sea rise since 1870 Since 1994, we've experienced 4 inches of sea rise; 2-6 inches is expected by 2030 and 14 inches by 2060

"The combination of aging infrastructure, population growth & potential storm surge magnifies the effects of sea level rise for East Coast utilities."

Source: National Infrastructure Advisory Council, Water Sector Final Report & Recommendations, 2016 Most of Miami is located just 6.5 feet above sea level

"This is Ground Zero."

Source: U.S. Senator Bill Nelson during a Field Hearing on Sea Level Rise in Miami Beach, April 2014

### Saltwater Migration & Intrusion

- Sea-level rise, in combination with increased groundwater pumping can expand saltwater intrusion into groundwater aquifers.
- In South Dade, the salt front has moved significantly inland between 2011 and 2016.
- Saltwater intrusion into groundwater aquifers can increase treatment costs for drinking water facilities or render groundwater wells unusable.



### **Sunny Day Flooding**



Recent examples of Sunny Day Flooding in South Florida

### **Hurricane Storm Surges**

Storm surge is the greatest threat to life and property from a hurricane.



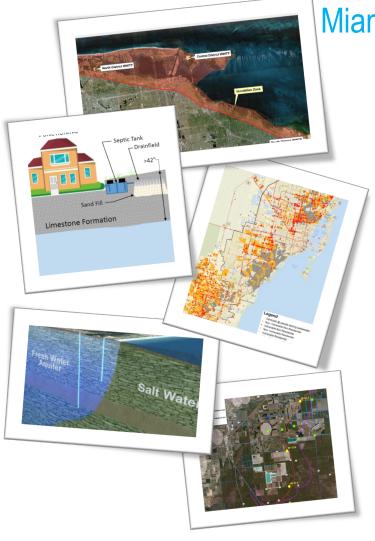
**Above:** Water flows out of the Miami River, flooding a walkway as Hurricane Irma passes through Miami, Florida in 2017.

**Below:** Three regional wastewater treatment plants are located on the coast, inside the Inundation Zone.



### **Environmental Degradation**





Miami-Dade County Solutions

- All County infrastructure projects must consider sea level rise
- Modeling of sea level rise, storm surge and other factors
- Surface-water/groundwater flow Urban-Miami Dade model (USGS):
  - Public water supply facilities vulnerability to sea level rise
  - Septic tank vulnerability to groundwater and sea level rise
  - Impacts of groundwater and sea level rise on wastewater collection pipes
- Saltwater intrusion monitoring network data and mapping site https://fl.water.usgs.gov/mapper
- Design Guide for Coastal Wastewater Plants (elevation and hardening)
- Design Guide for Wastewater Treatment Plants and Pump Stations

### Completed Project Examples – Project By Project Basis

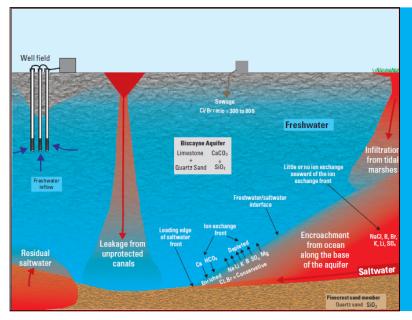
Percent of Assets Below Flood Design Elevation

87% at CDWWTP 72% at SDWWTP 57% at NDWWTP



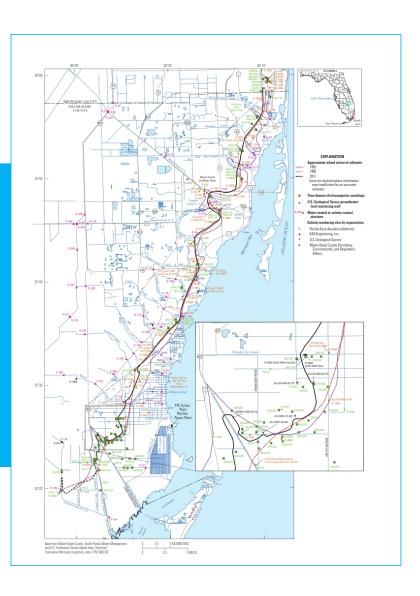


### Salt Water Intrusion Monitoring



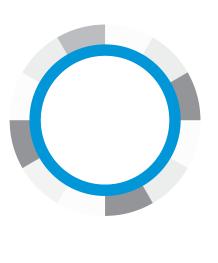
Miami-Dade County in Cooperation with the US Geological Survey has one of the most technically advanced monitoring network for Salt Water Intrusion in the world

Data available on the USGS portal: https://fl.water.usgs.gov/mapper



# Regional Leadership & 305 Strategy





### Resilient 305: A Collaborative Strategy



The Resilient 305 Leadership Team is headed by our Chief Resilience Officers.

- Jane Gilbert, Chief Resilience Officer, City of Miami
- Susy Torriente, Chief Resiliency Officer, City of Miami Beach
- James F. Murley, Chief Resilience Officer, Miami-Dade County

### Resilience 305: Defined Shocks & Stresses









Infrastructure Failure



**Coastal Flooding** 



Sea-Level Rise



Rainfall Flooding



Transportation

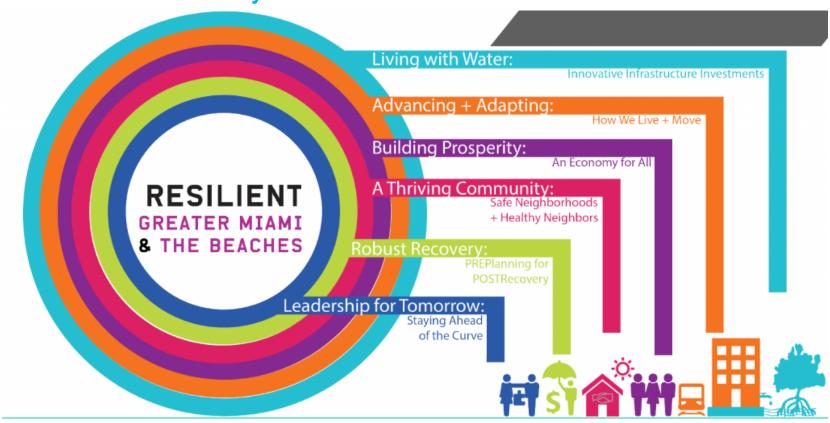


**Pronounced Poverty** 



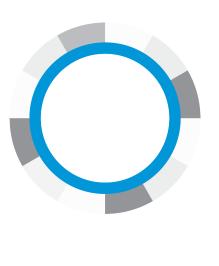
**Affordable Housing** 

### Resilience 305: Discovery Areas



# City Water Resilience Approach







# The City Water Resilience Approach is Addressing Global Problems Through Local Solutions



Greater Miami and the Beaches joined Cape Town, Mexico City, Amman and Hull as the regions chosen to reflect a range of geographies & challenges, different shocks and stresses, and governance models to inform a truly global framework.





### The City Water Resilience Approach is Supported by:





### Project Partners Include:









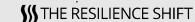


### **Steering Group:**













# Resilience Requires Collaborative Governance — The One Water Approach



# Principles of the City Water Resilience Approach

Inclusive and transparent Brings together different perspectives from

water and city stakeholders and encourages

collective action

Systems-based Takes account of inter-dependencies with

other systems

Holistic Includes leadership and strategy, planning

& finance, infrastructure and ecosystems and personal, household and community

resilience

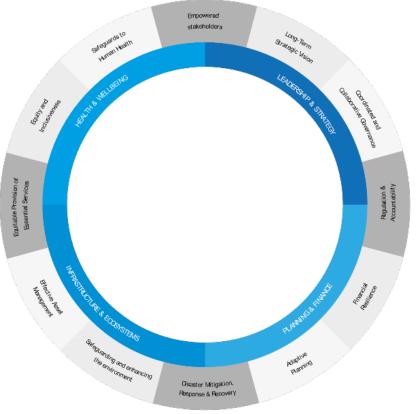
Action-oriented Encourages the ownership, development

and progression of actions to improve water

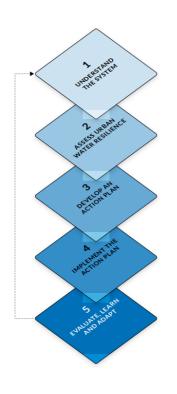
resilience

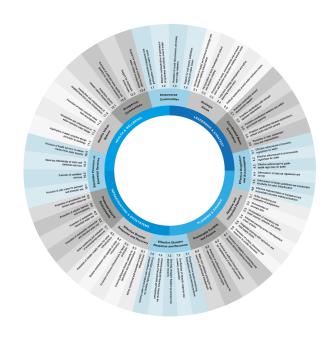
Scalable and global Scalable from towns through to mega cities

and applicable to a global context



# Components of the City Water Resilience Approach





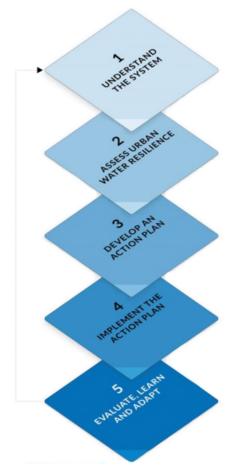


City Water Resilience Approach

City Water Resilience Framework

**OurWater Governance Tool** 

# The City Water Resilience Assessment Helps to Identify Gaps in Water Management.

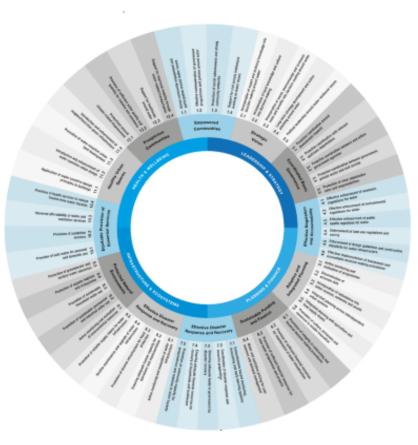


The City Water Resilience Assessment has helped Greater Miami and the Beaches to identify the challenges to resilience for our region's water management.

This assessment was used to:

- Identify & develop indicators for a more resilient water supply & management system
- Improve interagency collaboration on water issues
- Develop & implement a one water resilience action plan

# The City Water Resilience Framework Provides a Globally Applicable Basis for Measuring City Resilience



### 4 Dimensions

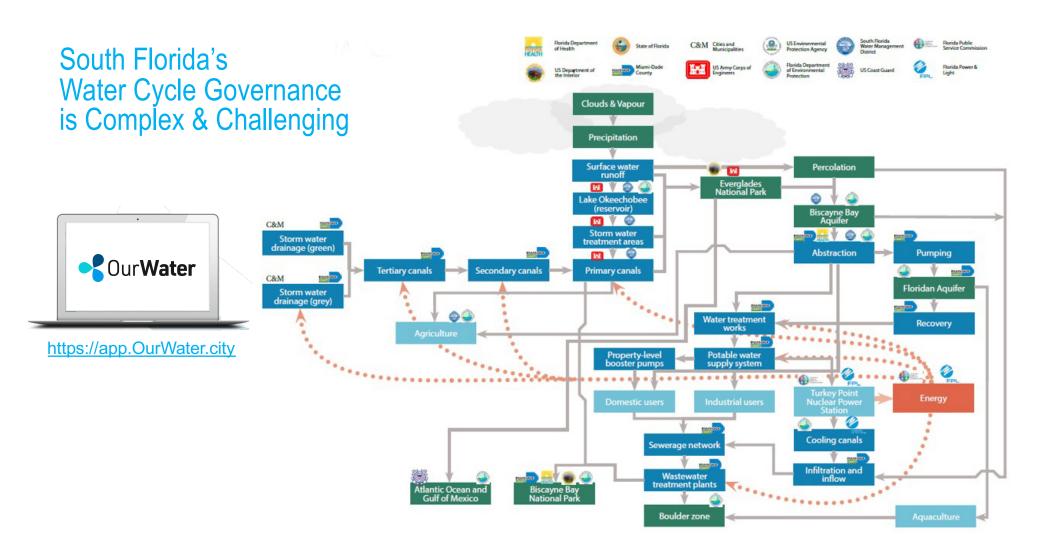
- Leadership & strategy
- Health & wellbeing
- Planning & finance
- Infrastructure & ecosystems

### **12** Goals

- Empowered communities
- Strategic vision
- · Coordinated basin governance
- Effective regulation & accountability
- Adaptive & integrated planning
- Sustainable Funding & Finance
- Effective disaster response & recovery
- Protected natural environments
- Equitable provision of essential services
- Healthy urban spaces
- Prosperous communities
- Empowered communities

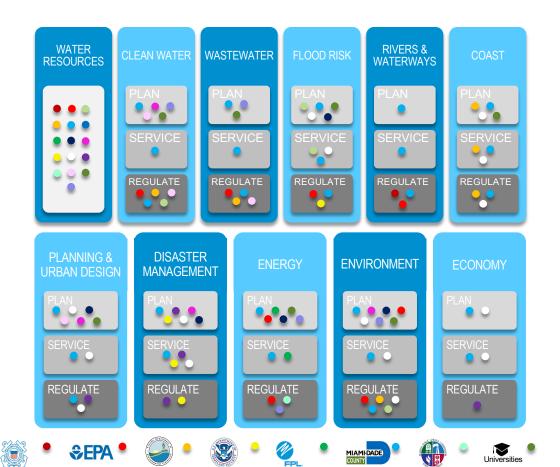
### ■ **57** Indicators (shown at left)

★ The CWRA's 4
Dimensions of Resilience
Directly Align With the
Goals & Objectives of the
Resilient 305 Strategy

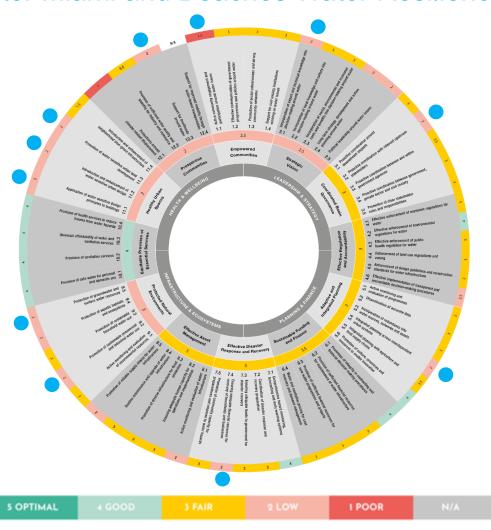


# The Systems Stakeholders Work Within are Complicated

- Governance
- Natural Ecosystems
- Community
- Industry



# Greater Miami and Beaches Water Resilience Profile



# Highlights from the CWRA Workshops



### Leadership & Strategy

- Resilience is increasingly well-recognized by Miami leadership but long-term planning for resilience is needed
- Efforts are needed to promote coordination with upstream stakeholders (agriculture, SFWMD, etc.)

### Health & Wellbeing

- GMB needs strategies to integrate community voices into policy and planning around water
- Focused outreach is needed to include vulnerable and disadvantaged groups in planning efforts

### Infrastructure & Ecosystems

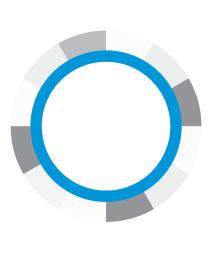
- Early warning systems and preparedness programs are generally good for shocks & disasters, but communities are often less equipped to respond to chronic stresses
- Emphasis is needed to promote green infrastructure in GMB

### Planning & Finance

- More can be done to integrate planning across different regional agencies (e.g. transportation, water and sewer, urban planning, etc.)
- There is more to do to promote post-recovery plans

# Prioritizing Actions







## The Challenge

Evidence-based decisions: Water & environmental data for decision-making

# **Priority Action 1**

Create an open-data portal to improve data accessibility and sharing between key stakeholders to support sound decision-making

Resilient305 Action Connections: RCAP Recommendation Alignment

# The Challenge Institutionalizing Resilience

# **Priority Action 2**

Establish a One Water Knowledge Platform to improve capacity and knowledge sharing around resilience, including online training, seminars, and case studies for water stakeholders

Resilient305 Action Connections: RCAP Recommendation Alignment

# The Challenge Institutionalizing Resilience

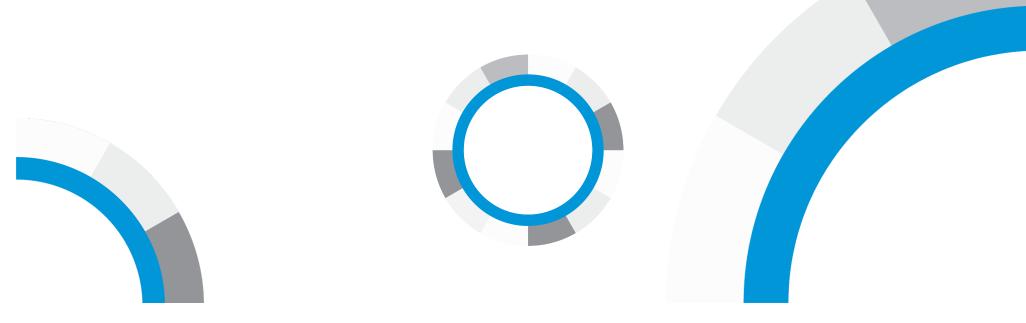
# **Priority Action 3**

Build collaboration between governmental, community, academia, and other stakeholder groups to monitor advancement of actions addressing areas of lower-

scoring quantitative and qualitative indicators, as well as to advance key joint projects to achieve outcomes that benefit all



# Next Steps



# Global Commission on Adaptation

### Launched in October 2018 and Led by:



Ban Ki-Moon 8th Secretary General of the United Nations



Bill Gates
Co-founder, Bill and Melinda
Gates Foundation



Kristalina Georgieva CEO World Bank Group

### Goals

- Increase political will
- Champion bold solutions
- Accelerate adaptation action

33 Commissioners include: heads of state, local government leaders, international organizations, civil society organizations and private companies

### Managing Partners:







# Thank You!





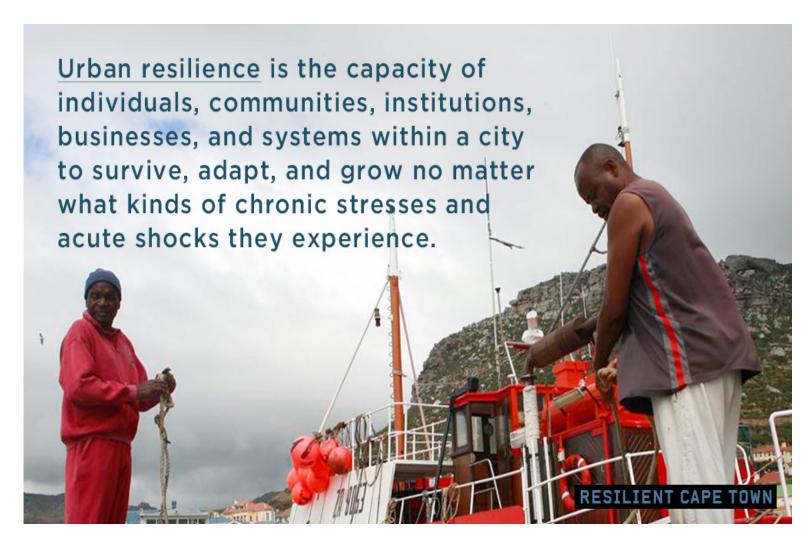


# Leveraging off the Cape Town Drought NACWA / AMWA Resilience Webinar Gareth Morgan – Director: Resilience

17 September 2019

ther.

Making progress possible. Together.



Resilience is a guiding principle of the City Integrated Development Plan 2017 to 2022

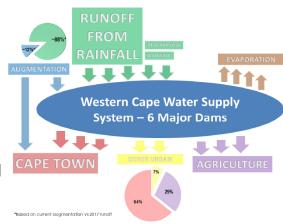






### The Western Cape Water Supply System

- The City of Cape Town is part of the Western Cape Water Supply System (WCWSS).
- The WCWSS consists of 6 dams, supplying Cape Town, agriculture and other urban areas.
- The current system is almost entirely dependent on rainfall.
- The National Department of Water and Sanitation (DWS) manages the 3 largest dams in the system and is primarily responsible for bulk water provision. The City manages the other 3 large dams
- Dam levels rise mainly from runoff from rainfall in catchment areas, with some impact from streams flowing into the dams, and rainfall over the dams.
- Small amount of augmentation from other sources including groundwater in Atlantis and small-scale desalination.





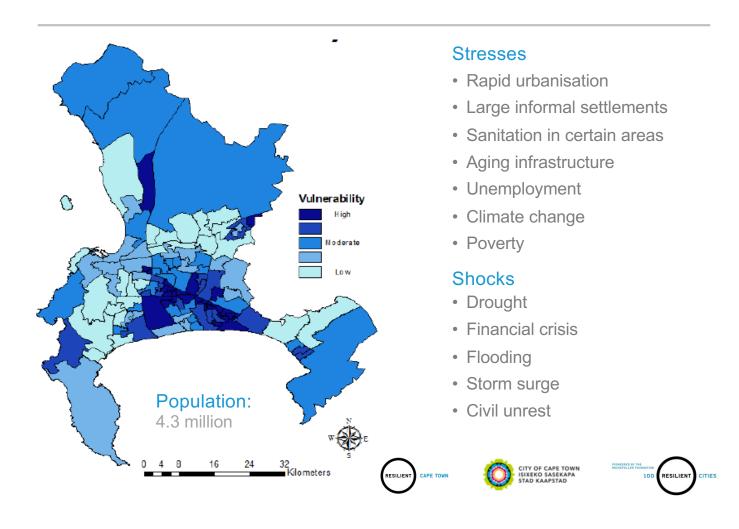




## Cape Town and the Western Cape Water Supply System



## Shocks and Stresses confronted by Cape Town and the WCWSS



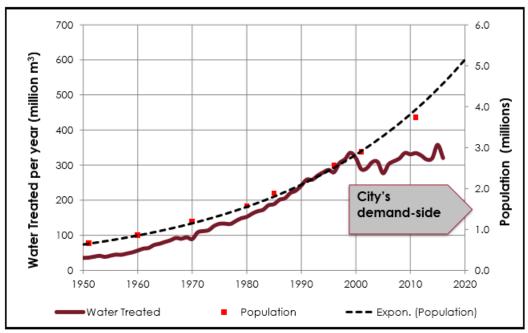
# 2005 – 2015 Cape Town makes great strides in reducing water consumption

From 2000 the water consumption starts to flatten, consumption per capita starting to fall.

Water demand management strategy implemented in 2001 to reduce water demand by 20% in 2010

# Demand managed through:

- Water pressure management
- Minimising water leaks
- Substituting potable with non-potable sources
- Increasing tariffs
- Addressing water leaks in low income households
- Pipe replacement programme
- Education & awareness











# Drought shock strikes The most severe multi-year drought in over 100 years in the region

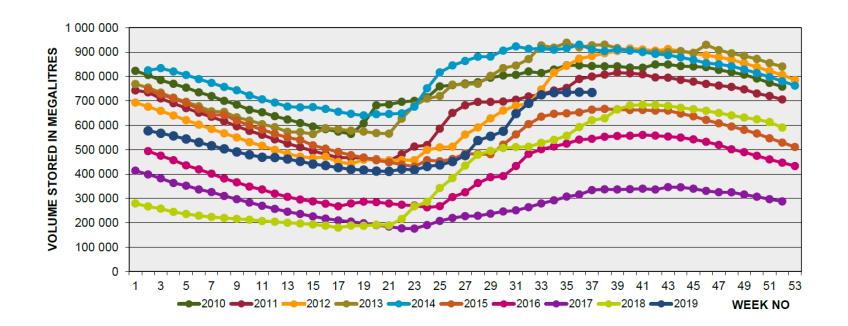








### Volume stored in dams of the Western Cape Water Supply System



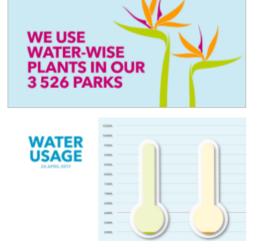






### Water restrictions were in place from 1 January 2016 Restrictions started becoming very severe mid-2017

## Level 4: 100 litres pp/day, Jun 2017





Social Media, Posters, Billboards, Radio, Website







### The Day Zero Campaign

# Level 5 – Level 6: Day Zero, Nov 2017 – Jan 2018









### Critical Water Shortages Disaster Plan

## Level 6 – Level 6B: Jan - Feb 2018









### Using Data to drive consumer behaviour

# Cape Town Water Map: Jan-Oct 2018



Collaboration between the City and the University of Cape Town

Month	No. of dark green dots	No. of light green dots	Total dots
	<6000 litres / month	<10 500 litres / month	
January 2018	153,819	159,743	313,562
February 2018	203,144	166,184	369,328
March 2018	218,705	167,008	385,713
April 2018	211,497	171,640	383,137
May 2018	217,271	182,404	399,675
June 2018	217,254	183,284	400,538
July 2018	211,487	185,697	397,184
August 2018	212,720	186,631	399,351
September 2018	203,620	,189,663	393,283
October 2018	190,165	191,974	382,139







### **Drought recovery**

DATE	ACTIVITY	
March 2018	Day Zero is cancelled for 2018	
May 2018	Two emergency desalination plants come online	
July 2018	New water tariffs introduced; separating cost of water and infrastructure maintenance	
Oct 2018	Restrictions dropped to Level 5	
December 2018	Restrictions dropped to Level 3	
May 2019	New Cape Town Water Strategy approved by Council	
August 2019	Cape Town Resilience Strategy approved by Council	



# **City of Cape Town: Dam Levels Report**

16 September 2019

DAM STORAGE (%)

81.7

WEEKLY DAM LEVEL CHANGE (%)

0.11

AVG DAILY WATER USAGE (FOR THE PAST WEEK) ALL WATER SOURCES (MI/d)

581

(Target 650MI/d)

## Lessons from the Drought

Invest in partnerships beyond the City

Share information to build public trust

Increase redundancies in the system

Embrace the realities of climate risk

Strengthen adaptive leadership capabilities

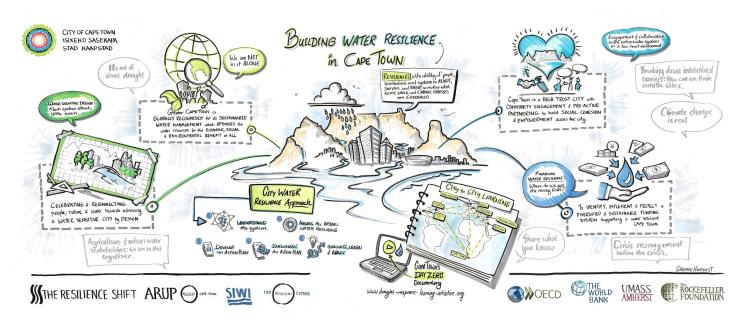








# The City Water Resilience Framework Cape Town selected as first city in the world to deploy the tool



Over 40 stakeholders from government, civil society, academia and business took part in the assessment workshops in June 2019

Previously, in June 2018, Cape Town had been one of the fieldwork cities used to develop the factors of water resilience

# The City Water Resilience Framework Cape Town selected as first city in the world to deploy the tool

Qualitative results are still in draft while report is being finalised

Provisionally Cape Town on the qualitative profile is rated:

### Fair:

- Strategic Vision
- · Coordinated Basin Management
- Effective regulation & accountability
- Adaptive & integrated planning
- Sustainable funding & finance
- Effective asset management
- · Equitable provision of essential services
- Prosperous communities

### Low

- Empowered communities
- Effective disaster response & recovery
- Protected natural environment
- Healthy urban spaces



### INDICATOR SCORES

#### 5 - Optimal

The indicator fully reflects conditions in the city. No improvement is required.

#### 4 - Good

The indicator mostly reflects conditions in the city. Minimal improvement is required.

#### 3 - Fair

The indicator somewhat reflects conditions in the city. Some improvement is required.

#### 2 - Low

The indicator mostly does not reflect conditions in the city. Significant improvement is required.

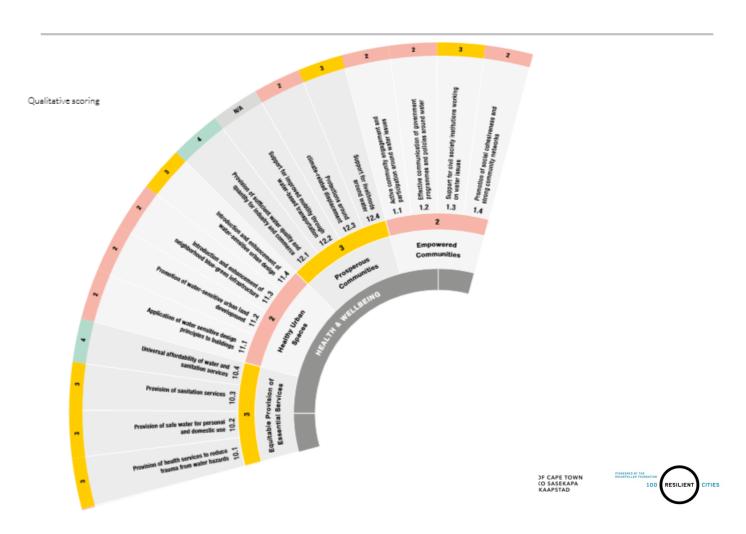
#### 1 - Poor

The indicator does not at all reflect current conditions in the city.





## Example of the qualitative scoring within a dimension



### CWRF is action orientated

Stakeholders used the draft assessment results to develop actions.

Actions designed were within the following identified themes:

- Water sensitive design: much spoken about, little seen
- Engagement & collaboration in a low trust environment
- Financing water resilience: where do we get the money from?
- We are not in it alone (partnering across the system)













## **Thank You**

Gareth.morgan@capetown.gov.za

Making progress possible. Together.



## Resilience Plan: A Milwaukee Metropolitan Area Case Study

September 17<sup>th</sup>, 2019

Kevin L. Shafer, P.E. Executive Director

Nadia Vogt Senior Project Manager



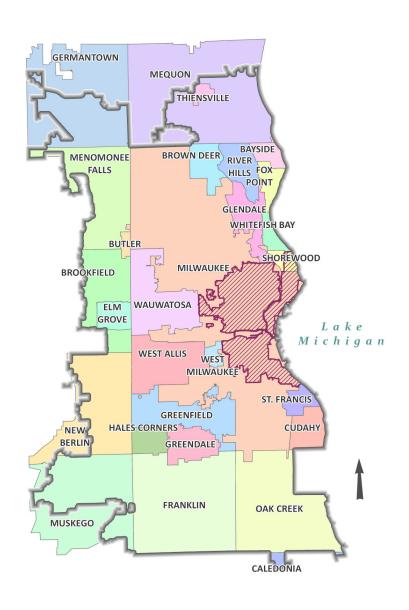
### What Does MMSD Do?



Water Reclamation



Manage Flooding



# Who Does MMSD Serve?

1.1 Million Customers

28 Municipalities

411 Square Miles

## Why Does A Utility Care About Resilience

- Everything is connected!
- Critical infrastructure (power, drinking water, wastewater, communications) are dependent on each other and equally vulnerable to changing urban conditions.
- MMSD relies on a strong tax base (influenced by businesses, transportation, amenities, public services, etc.) to fund repair and replacement of critical infrastructure.
- MMSD has a vested interest in the economic, environmental and social well-being of the region.

### Resilience

The purpose of the Resilience Plan is the identification, evaluation, and prioritization of risks followed by coordinated and economical application of recommendations to minimize, monitor and control the probability or impact of unforeseen events or to maximize the realization of opportunities.



## Meeting MMSD Objectives

- Supports the 2035 Vision
- 2050 Facilities Plan addresses internal risk
- Resilience Plan develops a coordinated approach to manage external systematic risks





### Regional Challenges

- Distribution of minority populations aligns with significant disparities in income, poverty rates, and educational attainment between minority and non-minority populations
- Levy limits pose a challenge for how municipalities pay for critical services (police, schools, infrastructure, etc.)
- Climate change puts additional stress on our critical infrastructure when it must be maintained, improved, and expanded in uncertain financial and physical environments

## Resilience Plan Objectives

- Identify and address challenges and risks in a proactive way
- Identify specific actions that stakeholders can implement in a cost-effective way that meets multiple goals
- Reduce the effect of the identified risks using a collective impact strategy in order to move in the same direction
- Risk has no geographic boundaries and often times risks and solutions are correlated







## Risk Workshops & Stakeholder Engagement

### **Identified Risks**

Distribution Of Public Services

**Social Equity** 

Ability To Adapt To Job Market Changes

Vulnerability Of Critical Infrastructure

Climatic Hazard

Financial Constraints

# VISION 1

Make the Milwaukee region a better place to live by improving the public's participation in decision making and their environment.

**Environment & Society** 

8 Actions





# VISION 2

Boost the region's economic vitality through innovative job creation and access to equal opportunities.

**Economy & Society** 

6 Actions





# VISION 3

Adapt infrastructure to the challenges of the 21st century.

Infrastructure & Environment

6 Actions





## Implementing Resilience

- Internally
  - MMSD will integrate actions into current and future projects
- Externally
  - Will continue work with elected officials to identify which actions are priorities
  - Participate on City/County Climate Change and Social Equity Taskforce
  - Continue to meet with external partners such as businesses, economic development organizations, and workforce development groups to integrate actions

#### COMMUNITY

I am hopeful that the Resiliency Plan becomes more than a plan - a plan is no good until it is implemented and put in action.

COMMENTS



PARTNERS FOR A CLEANER ENVIRONMENT

Nadia Vogt nvogt@mmsd.com 414-225-2052

#### Resources

- The City Water Resilience Approach
   https://www.arup.com/perspectives/publications/research/section/the-city-water-resilience-approach
- Resilient 305 Miami's Strategy to Effectively Tackle Emerging Global Challenges and Trends www.reilient305.com
- Cape Town Resilience Strategy
   http://www.governmentpublications.lib.uct.ac.za/news/cape-town-resilience-strategy
- Milwaukee Metropolitan Sewerage District (MMSD) Resilience Plan <a href="https://www.mmsd.com/about-us/news/mmsd-2019-resilience-plan">https://www.mmsd.com/about-us/news/mmsd-2019-resilience-plan</a>



#### Discussion





John Sullivan
Chief Engineer
Boston Water and Sewer Commission
Boston, MA



**Kishia Powell**Commissioner
City of Atlanta Department of Watershed Management Atlanta, GA



Hardeep Anand
Co- Chair, NACWA Climate & Resiliency Committee
Deputy Director of Capital Improvements Program
Miami-Dade County Water and Sewer Department
Miami, FL



Gareth Morgan
Director of Resilience
City of Cape Town
Cape Town, SA



**Kevin Shafer**Executive Director
Milwaukee Metropolitan Sewerage District
Milwaukee, WI



Nadia Vogt Senior Project Manager Milwaukee Metropolitan Sewerage District Milwaukee, WI

## **Upcoming Webinars**

### Dealing with Disruption:

Operationalizing Resilience in the Water Sector

Part 2: December 5, 2019 | 2:00 PM - 3:30 PM ET

Part 3: February 26, 2020 | 2:00 PM - 3:30 PM ET

**Part 4**: June 3, 2020 | 2:00 PM - 3:30 PM ET

Learn more by visiting nacwa.org/19rw

